

**DEKALB COUNTY – CODE OF ETHICS;  
BOARD OF ETHICS OF DEKALB COUNTY;  
MEMBERS; POWERS; DUTIES.**

No. 790 (Senate Bill No. 590)

AN ACT

To amend an Act revising, superseding, and consolidating the laws relating to the governing authority of DeKalb County, approved March 8, 1956 (Ga. L. 1956, p. 3237), as amended, particularly by an Act establishing the form of government of DeKalb County and fixing the powers and duties of the officers constituting the governing authority of DeKalb County, approved April 9, 1981 (Ga. L. 1981, p. 4304), as amended, so as to provide for a code of ethics for the members of the governing authority of DeKalb County; to provide for the creation of an independent Board of Ethics of DeKalb County; to provide for the powers and duties of said Board of Ethics; to provide that a member of the governing authority of DeKalb County shall forfeit his office for a violation of the code of ethics; to provide for the removal of a member of the governing authority by the Board of Ethics; to provide for judicial review; to provide for procedures, requirements, and other matters relative to the foregoing; to provide for a referendum; to provide effective dates; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

**Section 1.** An Act revising, superseding, and consolidating the laws relating to the governing authority of DeKalb County, approved March 8, 1956 (Ga. L. 1956, p. 3237), as amended, particularly by an Act establishing the form of government of DeKalb County and fixing the powers and duties of the officers constituting the governing authority of DeKalb County, approved April 9, 1981 (Ga. L. 1981, p. 4304), as amended, is amended by adding immediately following Section 22 of the 1981 amendatory Act a new Section 22A to read as follows:

“Section 22A. (a) (1) It is essential to the proper administration and operation of the DeKalb County government that the members of its governing authority be and give the appearance of being, independent and impartial; that public office not be used for private gain; and that there be public confidence in the integrity of the DeKalb County governing authority. Because the attainment of one or more of these ends is impaired whenever there exists in fact, or appears to exist, a conflict between the private interests and public responsibilities of members of the DeKalb County governing authority, the public interest requires that the General Assembly protect against such conflicts of interest by establishing by law appropriate ethical standards with respect to the conduct of the members of the governing authority in situations where a conflict may exist.

(2) The General Assembly recognizes that an appropriate and effective code of ethics for appointive officials and employees of DeKalb County is also essential for the proper administration and operation of the DeKalb County government. The General Assembly, therefore, urges and expects the

Commission to provide by ordinance for a code of ethics substantially the same as the one provided by this section for such appointive officials and employees.

(b) As used in this section, the term:

(1) 'Business' means a corporation, a partnership, a sole proprietor, or any other person or organization carrying on an enterprise for profit.

(2) 'Confidential information' means any information which by law or practice is not available to the public.

(3) 'Consultant' means any person not a member of the governing authority who is retained, designated, or specially employed to render personal services of a technical or professional nature, whether paid or unpaid, and who has other personal or private employment. The term 'consultant' includes, but is not limited to, attorneys, architects, engineers, surveyors, accountants, brokers, financial advisers, and title abstractors.

(4) 'Contract' means any claim or demand against or any lease, account, or agreement with any person, whether express or implied, executed or executory, verbal or in writing.

(5) 'Emergency situation' means any circumstance or condition giving rise to an immediate necessity for the execution of a contract by and between DeKalb County and a member of the governing authority or between DeKalb County and a business in which a member of the governing authority has an interest and where, to the satisfaction of the Chief Executive, it is shown that there is no one other than such persons with whom the contract could have been made and that the necessity was not brought about by such persons' own fault or neglect.

(6) 'Immediate family' means an individual and the individual's spouse and their parents, children, brothers, and sisters.

(7) 'Interest' means any direct or indirect pecuniary or material benefit held by or accruing to a member of the governing authority or to a member of the Board of Ethics as a result of a contract or transaction which is or may be the subject of an official act or action by or with DeKalb County. Unless otherwise provided in this section, the term 'interest' does not include any remote interest. A member of the governing authority or a member of the Board of Ethics shall be deemed to have an interest in transactions involving:

(A) Any person in the member's immediate family;

(B) Any person with whom a contractual relationship exists whereby the member may receive any payment or other benefit;

(C) Any business in which the member is a director, officer, employee, prospective employee, or shareholder; or

(D) Any person of whom the member is a creditor, whether secured or unsecured.

(8) 'Member of the governing authority; or 'member' means the Chief Executive or any commissioner of DeKalb County.

(9) 'Official act or action' means any legislative, administrative, appointive, or discretionary act of the Commission, the Chief Executive, or a commissioner.

(10) 'Paid' means the receipt of, or right to receive, a salary, commission, or percentage, brokerage, or contingent fee.

(11) 'Participate' means to take part in official acts, actions, or proceedings personally as a member of the governing authority through approval, disapproval, decision, recommendation, investigation, the rendering of advice, or the failure to act or perform a duty.

(12) 'Person' means any individual, business, labor organization, representative, fiduciary, trust, or association, whether paid or unpaid, and includes any member of the governing authority.

(13) 'Property' means any property, whether real or personal, or tangible or intangible, and includes currency and commercial paper.

(14) 'Remote interest' means the interest of:

(A) A nonsalaried director, officer, or employee of a nonprofit corporation.

(B) A holder of less than 5 percent of the legal or beneficial ownership of the total shares of a business;

(C) Any person in a representative capacity, such as a receiver, trustee, or administrator; or

(D) Any person who, by determination of the Board of Ethics, is deemed to have such an interest.

(15) 'Transaction' means the conduct of any activity that results in or may result in an official act or action of the governing authority of DeKalb County.

(c) No member of the governing authority shall:

(1) By his conduct give reasonable basis for the impression that any person can improperly influence him or unduly enjoy his favor in the performance of his official acts or actions, or that he is affected unduly by the rank or position of or kinship or association with any person;

(2) (A) Directly or indirectly request, exact, receive, or agree to

receive a gift, loan, favor, promise, or thing of value for himself or another person if:

(i) It tends to influence him in the discharge of his official duties; or

(ii) He recently has been, or is now, or in the near future may be, involved in any official act or action directly affecting the donor or lender.

(B) Subparagraph (A) of this paragraph shall not apply in the case of:

(i) An occasional nonpecuniary gift of insignificant value;

(ii) An award publicly presented in recognition of public service; or

(iii) A commercially reasonable loan made in the ordinary course of business by an institution authorized by the laws of Georgia to engage in the making of such a loan;

(3) Disclose or otherwise use confidential information acquired by virtue of his position for his or another person's private gain;

(4) Appear on his own personal behalf, or represent, advise, or appear on the personal behalf of, whether paid or unpaid, any person before any court or before any legislative, administrative, or quasi-judicial board, agency, commission, or committee of the state or of any county or municipality concerning any contract or transaction which is or may be the subject of an official act or action of DeKalb County or otherwise use or attempt to use his official position to secure unwarranted privileges or exemptions for himself or other persons;

(5) Engage in, accept employment with, or render services for any private business or professional activity when such employment or rendering of services is adverse to and incompatible with the proper discharge of his official duties. For the purposes of this paragraph, the employment of a consultant by any business involving matters unrelated to any contract or transaction by or with DeKalb County shall not be deemed incompatible with such consultant's official duties;

(6) Acquire an interest in any contract or transaction at a time when he believes or has reason to believe that such an interest will be affected directly or indirectly by his official act or actions or by the official acts or actions of the governing authority of DeKalb County; or

(7) Engage in any activity or transaction that is prohibited by law now existing or hereafter enacted which is applicable to him by virtue of his being a member of the governing authority.

(d) A member of the governing authority who has an interest that he has reason to believe may be affected by his official acts or actions or by the official acts or actions of the governing authority of DeKalb County shall disclose the precise nature and value of such interest by sworn written statement to the Board of Ethics and ask for its opinion as to the propriety of said interest. Every member of the governing authority who knowingly has any interest, direct or indirect, in any contract to which DeKalb County is or is about to become a party, or in any other business with DeKalb County, shall make full disclosure of such interest to the governing authority of DeKalb County and to the Board of Ethics. The information disclosed by such sworn statements, except for the valuation attributed to the disclosed interest, shall be made a matter of public record by the Board of Ethics.

(e) A member of the governing authority shall disqualify himself from participating in any official act or action of DeKalb County directly affecting a business or activity in which he has any interest, whether or not a remote interest.

(f) DeKalb County shall not enter into any contract involving services or property which a member of the governing authority or with a business in which a member of the governing authority has an interest. This section shall not apply in the case of:

(1) The designation of a bank or trust company as a depository for county funds;

(2) The borrowing of funds from any bank or lending institution which offers the lowest available rate of interest for such loan;

(3) Contracts entered into with a business which employs a consultant, provided that the consultant's employment with the business is not incompatible with the consultant's official duties under paragraph (3) of subsection (b) of this section;

(4) Contracts for services entered into with a business which is the only available source for such goods or services; and

(5) Contracts entered into under circumstances which constitute an emergency situation, provided that a record explaining the emergency is prepared by the Chief Executive and submitted to the Board of Ethics at its next regular meeting and thereafter kept on file.

(g) DeKalb County shall not enter into any contract with, or take any official act or action favorably affecting, any person, or business represented by such person, who has been within the preceding 12 month period a member of the governing authority.

(h) (1) This section shall be construed liberally to effectuate its purposes and policies and to supplement such existing laws as may relate to the conduct of members of the governing authority.

(2) The propriety of any official act or action taken by or transaction involving any member of the governing authority immediately prior to the time this section shall take effect shall not be affected by the enactment of this section.

(3) The provisions of this section are severable, and if any of its provisions shall be held unconstitutional or invalid by a court of competent jurisdiction, the decision of the court shall not affect or impair any of the remaining provisions.

(i) (1) There is created the Board of Ethics of DeKalb County to be composed of seven citizens of DeKalb County to be appointed as provided in paragraph (2) of this subsection. Each member of the Board of Ethics shall have been a resident of DeKalb County for at least one year immediately preceding the date of taking office and shall remain a resident of the county while serving as a member of the Board of Ethics. No person shall serve as a member of the Board of Ethics if the person has, or has had within the immediately preceding two-year period, any interest in any contract, transaction, or official action of DeKalb County.

(2) Two members of the Board of Ethics shall be appointed by the Chief Executive and five members shall be appointed by a majority vote of the full membership of the Commission. One member appointed by the Chief Executive shall be appointed for an initial term of five years. The five members appointed by the Commission shall each be appointed for respective initial terms of two, three, four, six, and seven years. The appointing authorities shall designate the initial terms of their respective appointees. Successors to the first members of the Board of Ethics and future successors shall be appointed by the respective appointing authorities for terms of seven years upon the expiration of the respective terms of office. All members of the Board of Ethics shall serve until their successors are appointed and qualified. The first members of the Board of Ethics shall be appointed to take office on January 1, 1991.

(3) If a member of the Board of Ethics ceases to be a resident of DeKalb County, that member's position on the board, by operation of law, shall become vacant upon the establishment of the fact of such nonresidency, if contested, by a court of competent jurisdiction. A vacancy in the Board of Ethics shall exist by reason of death, resignation, or loss of residency as described in this paragraph. A member of the Board of Ethics may be removed from office during a term only if the member becomes ineligible to hold civil office within the meaning of Code Section 45-2-1 of the O.C.G.A. and that ineligibility is established by decision of a court of competent jurisdiction which declares the office vacant because of such ineligibility. A vacancy shall be filled for the unexpired term by the respective appointing authority.

(4) The members of the Board of Ethics shall serve without compensation and shall elect from their own membership a chairman and otherwise provide for their own internal organization. The governing authority of DeKalb County shall provide adequate office and meeting space for the Board of Ethics. Subject to budgetary procedures and requirements and DeKalb County merit system regulations, the Board of Ethics shall be authorized to employ its own staff and clerical personnel. The governing authority of DeKalb County

shall also provide the Board of Ethics with such supplies and equipment as may be reasonably necessary for it to carry out its duties and responsibilities. The Board of Ethics shall be a department of the county government and shall be subject to budgetary procedures and requirements in the same manner as are other departments of the county government; provided, however, in exercising its powers and duties under this section, the Board of Ethics shall be completely independent and shall not be subject to control or supervision by the Chief Executive, the Commission, or any other officer, department, or agency of the county government.

(5) The Board of Ethics shall have the following duties:

(A) To establish procedures, rules, and regulations governing its internal organization and the conduct of its affairs;

(B) To render advisory opinions with respect to the interpretation and application of this section to all persons who seek advice as to whether a particular course of conduct would constitute a violation of the standards imposed in this section. Such opinions shall be binding on the Board of Ethics in any subsequent complaint concerning the person who sought the opinion and acted in good faith, unless material facts were omitted or misstated in the request for the advisory opinion;

(C) To prescribe forms for the disclosures required in this section and to make available to the public the information disclosed as provided in this section;

(D) To receive and hear complaints of violations of the standards required by this section;

(E) To make such investigations as it deems necessary to determine whether any person has violated or is about to violate any provisions of this section; and

(F) To hold such hearings and make such inquiries as it deems necessary for it to carry out properly its functions and powers.

(6) (A) Any member of the governing authority who knowingly violates any provision of the code of ethics provided for in this section shall forfeit his office as a member of the governing authority and may be removed from office after notice and hearing by the affirmative vote of five members of the Board of Ethics. The Board of Ethics by its own motion or as a result of a complaint filed with the Board of Ethics by any citizen or by a group of citizens of DeKalb County may make such investigation as it deems proper to carry out its duties under this paragraph. For the purposes of this paragraph, the Board of Ethics may hold and conduct hearings, issue subpoenas, examine witnesses, and administer oaths. The Board of Ethics shall apply to the Superior Court of DeKalb County for the enforcement of any subpoena issued by the board.

(B) At any hearing held under subparagraph (A) of this paragraph, the member of the governing authority who is adversely affected shall have the right to be represented by counsel, to hear and examine the evidence and witnesses against the member of the governing authority, and to present evidence and witnesses in opposition or in extenuation.

(C) The effective date of the final decision of the Board of Ethics shall be postponed pending judicial review provided for in this paragraph.

(D) The record on review, unless otherwise stipulated by the parties, shall include the original or certified copies of all pleadings, testimony, evidence, exhibits, and other papers presented to or considered by the Board of Ethics and the findings and decision of the Board of Ethics. As to alleged procedural irregularities, evidence may be taken independently by the court.

(E) If the court finds no error, it shall affirm the decision of the Board of Ethics. If it finds that such action was:

- (i) Arbitrary or capricious;
- (ii) A denial of a statutory right;
- (iii) Contrary to constitutional right, power, privilege, or immunity;
- (iv) In excess of statutory jurisdiction, authority, purposes, or limitation;
- (v) Not in accord with the procedures or procedural limitations of this section or otherwise required by law;
- (vi) An abuse or clearly unwarranted exercise of discretion, unsupported by substantial evidence when the record is considered as a whole; or
- (vii) Otherwise contrary to law;

then the court shall hold unlawful and set aside the decision of the Board of Ethics removing the member of the governing authority from office.

(F) The decision of the trial court shall be subject to appellate review in the same manner and with the same effect as an appeal from a final judgment or decree in any other civil action.”

**Section 2.** Said 1981 amendatory Act is further amended by striking paragraph (1) of subsection (a) of Section 23 in its entirety and substituting in lieu thereof a new paragraph (1) to read as follows:

“(1) Sections 1, 3, 5, 11, 13, 12A, 14, 15, 16, 22A, and 23 of this Act, subsections (a) and (c) of Section 2 of this Act, and subsection (a) of Section 9 of this Act may be amended only by Acts of the General Assembly, and any such Act shall be conditioned for its effectiveness on the approval of a majority of the qualified electors of DeKalb County voting at an election held for such purpose.”

**Section 3.** Unless prohibited by the federal Voting Rights Act of 1965, as amended, the election superintendent of DeKalb County shall call and conduct an election as provided in this section for the purpose of submitting this Act to the electors of DeKalb County for approval or rejection. The election superintendent shall conduct that election on the same date as the 1990 general election and shall issue the call therefore not less than 30 nor more than 45 days prior to that date. The superintendent shall cause the date and purpose of the election to be published once a week for two weeks immediately preceding the date thereof in the official organ of DeKalb County. The ballot shall have written or printed thereon the words:

“( ) YES Shall the Act be approved which provides for a code of ethics for the  
( ) NO members of the governing authority of DeKalb County?”

All persons desiring to vote for approval of the Act shall vote “Yes,” and those persons desiring to vote for rejection of the Act shall vote “No.” If more than one-half of the votes cast on such question are for approval of the Act, it shall become of full force and effect as provided in Section 4 of this Act. If the Act is not so approved or if the election is not conducted as provided in this section, the remaining sections of this Act shall not become effective and this Act shall be automatically repealed on the first day of January immediately following that election date.

The expense of such election shall be borne by DeKalb County. It shall be the superintendent’s duty to certify the result thereof to the Secretary of State.

**Section 4.** If this Act is approved at the referendum provided for in Section 3 of this Act, it shall become effective upon the certification of the results of the referendum for the administrative purpose of allowing the consideration of persons for appointment to the Board of Ethics, and it shall become effective for all purposes on January 1, 1991.

**Section 5.** All laws and parts of laws in conflict with this Act are repealed.